

WORKING DOCUMENT

Referred Motion regarding Edmonton Police Commission - Motion and Amendment Tracking Sheet June 30, 2020 City Council meeting

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*Please note: All motions and amendments are considered draft until the minutes are approved by City Council

MAIN MOTION, AS AMENDED: (Please note, portions of the motion were split for voting purposes)

- 1. That the Edmonton Police Commission:
 - a. Work with Administration to bring forward analysis on how many calls for service are driven by mental health, addictions, homelessness or other social and public health factors; and how many calls could be better responded to by partners through interagency partnerships without police intervention (**Due NOV 2020**)
 - b. Work with Administration and the Mayor to approach other mid-sized and large cities in Alberta to jointly analyse the 'cracks in the system' in Alberta's cities that drive higher crime, disorder, and demand for service for reactive community services (**Due NOV 2020**)
 - c. Ask the EPS to review the 2018 consultant's report entitled City of Edmonton Street Checks Policy and Practice Review and report on work or plans to implement the consultant's recommendations to enhance accountability in regards to the ways Police interact with racialized or vulnerable people, and report back to Council/Committee (**Due October 2020**)
 - d. Engage external subject matter experts to bring a report summarizing an in-depth analysis of all monies spent within participating cities listed above in b. in the human services/social safety net ecosystem, including but not limited to police, COE, Fire, and other orders of government, charitable donations and fundraising proceeds, with a goal to leverage all expenditures into better system outcomes (and reduced demand for system intakes) (**Due NOV 2020**)
- 2. That Administration:

- a. Return to Council in **August 2020** with a bylaw and terms of reference to create a Community Safety and Well-being Task Force (Civic Agency) and initiate an inclusive, co-creation process to develop recommendations for the future of community safety and well-being in Edmonton, for recommendations to City Council in **First Quarter 2021**, including:
 - i. Review of trends and change models generally described under "divest" and "defund" including any Canadian contextual examples;
 - ii. Analysis of the change model articulated in the End Poverty Edmonton Roadmap and the Plan to End Homelessness;
 - iii. Review of proven practices that have a impact on reducing racism, discrimination, excessive force, etc, with recommendations for short, medium and long term action (and associated budget implications) and suggested KPIs;
 - iv. Consider development of a detailed plan to integrate social services offered by COE with EPS' CSWB department to better serve vulnerable Edmontonians, and return to Council within 6 months

Vote on Part 1 and Part 2 a: Carried (13/0/0)

- b. Prepare budget amendments, for Council's consideration, to **Fall Supplemental Operating Budget Adjustments** to:
 - i. Amend the EPS budget from 2021 levels by \$11M with reductions split over the 2021 and 2022 budget years;

Vote: Carried (10/3/0) J. Dziadyk, T. Caterina, M. Banga against

ii. Suspend the Edmonton Police Service Funding Formula policy C604 pending review and reframing as an Edmonton Community Safety and Wellbeing Funding Policy informed by the analysis directed above;

Vote: Carried (10/3/0) J. Dziadyk, T. Caterina, M. Banga against

iii. Re-direct savings realized to fund supportive housing construction grants to end homelessness and to fund programs and partners within the community development/ human services / social safety net ecosystem with advice and budget recommendations from the Community Safety and Wellbeing Task Force;

Vote: Carried (11/2/0) T. Caterina, M. Banga against

iv. Explore the creation of a joint dispatch Centre that includes mergers and amalgamations of all social service ecosystem partners to ensure the right services and units (ranging from fire to police to peace officers to EMS to crisis diversion or mental health teams) are being appropriately and efficiently dispatched to calls for service (**Due OCT 2020 through Committee**)

Vote: Carried (13/0/0)

c. Report on immediate options to better hold Transit Peace Officers accountable for excessive use of force, including an arm's length oversight mechanism, and advice on further submissions to the Alberta's Solicitor General on the Police Act (**Due CT**

2020)

- d. As part of the forthcoming Bylaw review, include an analysis of bylaws commonly used in pretence policing (e.g. loitering, jaywalking, interfering with lawn furniture, riding a bicycle on a sidewalk), including suggestions for clarification, revision or repeal (**Due Q1 2021**)
- e. Return with a report on equipment options for City of Edmonton Community Standards Officers, Municipal Enforcement Officers, Transit Peace Officers (**Due OCT 2020**)
- f. Consult the Anti-Racism Advisory Committee and report back with recommendations on the following: (**Due OCT 2020**)
 - i. A review of budget, terms of reference and mandate for ARAC to confirm its advisory role to City Council, on par with WAVE or the Edmonton Transit Advisory Board
 - ii. The inclusion of per-meeting honoraria for members of the Anti-Racism Advisory Committee (as well as other City boards and agencies)
 - iii. A review of the current makeup of ARAC with the option to increase representation
- 3. That the Mayor, on behalf of City Council, write a letter to the Solicitor General, regarding the pending expedited Police Act review:
 - a. Advocating for an independent oversight mechanism like ASIRT be given the mandate for handling all public complaints about police conduct, appropriately funded to provide the ability to resolve public complaints in a timely fashion
 - b. Advocating that accountability for Transit Police Officers and Peace Officers be subject to the same independent oversight body identified in 2. a.
 - c. Seeking clarity of provincial law and policy with respect to Carding and Street Check policy, and any findings and implementation plans arising from the Province's recent review that can be shared
 - d. Advocating for a mechanism that allows EPS to have the authority to provide a level of service based on high priority of community and low risk to harm for officers that thus allows members within the police service to be deployed without a firearm, with a different uniform or without a uniform
- 4. That the Mayor, on behalf of City Council, write a letter to the Edmonton Police Commission, requesting the following:
 - a. Advice to Council on EPC's perspective on opportunities to strengthen the public complaints about police conduct, particularly around excessive force complaints, as part of the Police Act review
 - b. To invite participation in the work outlined in part 1, including proposals prior to budget for "smart on community safety and wellbeing" changes to policy, funding, programs and partnerships
 - c. To provide information to Council on Dash and Body camera implementation pathways given Federal announcements, including costs and timelines
 - d. A proposal from the EPC that considers amending the scope of this Commission to: responsibility for the public safety and potentially the human services ecosystem, including specifically financial oversight, to better achieve a balanced approach to community safety within Edmonton
 - e. To work in cooperation with the public school boards and other private or charter schools who wish to participate to review the School Resource Officer Program and report back
 - f. An analysis on how things like uniform colour and design, and vehicle livery and design, can be adjusted to put forward a

different face to the public, and how certain training and enforcement tactics can be adjusted to support greater professionalism in the service

Vote on Part 2 c-f, Part 3 and Part 4: Carried (13/0/0)

Amendment #	Original Wording	Amendment	Mover/ Seconder	Vote
Main Motion	Original Motion on the Floor (A. Knack - A. Paquette) 1. That Administration: a. Work with the commission to bring forward analysis on how many calls for service are driven by mental health, addictions, homelessness or other social and public health factors, and analysis for how many calls could be better responded to by partners through the scale up of existing programs like REACH's 24/7 Crisis Diversion program, or new programs, with service packages for such programs for consideration as part of the Fall Supplemental Operating Budget Adjustments;	Motion on the Floor - Withdrawn and replaced with revised wording as follows: 1. That the Edmonton Police Commission a. Work with the Administration to bring forward analysis on how many calls for service are driven by mental health, addictions, homelessness or other social and public health factors; and how many calls could be better responded to by partners through interagency partnerships without police intervention; b. Work with Administration and the Mayor to approach other mid-sized and large cities in Alberta to jointly analyse the 'cracks in the system' in Alberta's cities that drive higher crime, disorder, and demand for service for reactive community services; 2. That Administration:	A. Knack / A. Paquette	

- b. Approach the City of Calgary and other Cities with Police Services in Alberta to jointly analyse the 'cracks in the system' in Alberta's cities that drive higher crime, disorder, and demand for service for reactive community services including policing to inform the above;
- c. Engage external subject matter experts to bring a report summarizing trends and change models generally described under "divest" and "defund" including the recently approved Minneapolis decisions, any Canadian contextual examples, and the various demonstrated and proposed change models, including reference to the change model articulated in the End Poverty Edmonton Roadmap and the Plan to End Homelessness:
- d. That a., b., and c. come back to Committee in September;

- a. Return to Council in Third Quarter 2020 with a plan to create a Community Safety and Well-being Task Force and initiate an inclusive, co-creation process to develop recommendations for the future of community safety in Edmonton, including:
- Review of trends and change models generally described under "divest" and "defund" including any Canadian contextual examples;
- Analysis of the change model articulated in the End Poverty Edmonton Roadmap and the Plan to End Homelessness;
- Review of proven practices that have a impact on reducing racism, discrimination, excessive force, etc, with recommendations for short, medium and long term action (and associated budget implications) and suggested KPIs
- Consider development of a detailed plan to integrate social services offered by COE with EPS' CSWB department to better serve vulnerable Edmontonians, and return to Council within 6 months:
- b. Informed by the above, that budget amendments for Council's consideration for Fall Supplemental Operating Budget Adjustments to freeze the 2021 police budget at 2020 levels, and that the Edmonton Police Service Funding Formula policy C604 be suspended pending review

- e. Informed by the above, that budget amendments for Council's consideration for Fall Supplemental Operating Budget Adjustments to freeze the 2021 police budget at 2020 levels, and that the Edmonton Police Service Funding Formula policy C604 be suspended pending review and reframing as a Edmonton **Community Safety** Funding Policy informed by the analysis directed above;
- f. Report urgently on options to better hold Transit Peace Officers accountable for excessive use of force, including an arm's length oversight mechanism, and advice on further submissions to the Alberta's Solicitor General on the *Police Act*.
- 2. That the Mayor write to the Solicitor General regarding the pending expedited *Police Act* review:

- and reframing as a Edmonton Community Safety Funding Policy informed by the analysis directed above
- c. Report urgently on immediate options to better hold Transit Peace Officers accountable for excessive use of force, including an arm's length oversight mechanism, and advice on further submissions to the Alberta's Solicitor General on the Police Act
- 3. That the Mayor write to the Solicitor General regarding the pending expedited Police Act review:
 - a. Advocating for an independent oversight mechanism like ASIRT be given the mandate for handling all public complaints about police conduct, appropriately funded to provide the ability to resolve public complaints in a timely fashion
 - Advocating that accountability for Transit Police Officers and Peace Officers be subject to the same independent oversight body identified in 2.a
 - c. Clarity of provincial law and policy with respect to Carding and Street Check policy, and any findings and implementation plans arising from the Province's recent review that can be shared

- a. Advocating that an independent mechanism like ASIRT be given mandate for handling all public complaints about police conduct;
- b. That similar mechanisms for Peace Officer oversight and accountability be strengthened in provincial legislation; and
- c. Clarity of provincial law and policy with respect to Carding and Street Check policy and any findings and implementation plans arising from the Province's recent review that can be shared.
- 3. That the Mayor, on behalf of City Council, write to the Edmonton Police Commission asking for the following:
 - a. To provide advice to Council's on EPC's perspective on opportunities to strengthen the public complaints about police conduct, particularly

- 4. That the Mayor write to the Edmonton Police Commission asking for the following
 - a. Advice to Council on EPC's perspective on opportunities to strengthen the public complaints about police conduct, particularly around excessive force complaints, as part of the Police Act review
 - b. To invite participation in the work outlined in part 1, including proposals prior to budget for "smart on community safety and wellbeing" changes to policy, funding, programs and partnerships.
 - c. To hold a public hearing and public inquiry on the EPS street check policies based on community concerns about informal Carding
 - d. To provide information to Council on Dash and Body camera implementation pathways given Federal announcements, including costs and timelines

		consultant's recommendations to enhance accountability in regards to the ways Police interact with racialized or vulnerable people and report back to Council/Committee by October 2020.		
2	4. That the Mayor write to the Edmonton Police Commission asking for the following c. To hold a public hearing and public inquiry on the EPS street check policies based on community concerns about informal Carding	That item 4.c be deleted	S. McKeen / D. Iveson	Carried (13/0/0)
3		That the following be added to part 4: That the Mayor writes to the Edmonton Police Commission asking for an analysis of how military style equipment and enforcement tactics are required to support community safety, along with a proposed pathway and options to "demilitarize" the Edmonton Police Service along with the implications of this direction.	M. Walters /T. Cartmell	Withdrawn
4		That the following be added to part 2: As part of the forthcoming Bylaw review, administration include an analysis of bylaws commonly used in pretence policing (e.g. loitering, jaywalking, interfering with lawn furniture, riding a bicycle on a sidewalk) including suggestions for clarification, revision or repeal	B. Esslinger / A. Knack	Carried (13/0/0)

		That in the first bullet, "\$16M" be replaced with "\$11M"	/ M. Nickel	T. Caterina; M. Nickel; T. Cartmell; J. Dziadyk; M. Banga against
5.1		Amendment to Amendment 5	S. Hamilton	Carried (8/5/0)
	budget amendments for Council's consideration for Fall Supplemental Operating Budget Adjustments to freeze the 2021 police budget at 2020 levels, and that the Edmonton Police Service Funding Formula policy C604 be suspended pending review and reframing as a Edmonton Community Safety Funding Policy informed by the analysis directed above	Prepare budget amendments for Council's consideration for Fall Supplemental Operating Budget Adjustments to: - amend the EPS budget from 2021 levels by \$16M with reductions split over the 2021 and 2022 budget years; - Suspend the Edmonton Police Service Funding Formula policy C604 pending review and reframing as an Edmonton Community Safety and Wellbeing Funding Policy informed by the analysis directed above; - Re-direct savings realized partners within the human services / social safety net ecosystem with advice from the Community Safety Task Force; - Explore the creation of a joint dispatch Centre that includes mergers and amalgamations of all social service ecosystem partners to ensure the right services and units (ranging from fire to police to peace officers to EMS to crisis diversion or mental health teams) are being appropriately and efficiently dispatched to calls for service;	/ A. Knack	the first bullet: Lost (5/8/0) T. Caterina; J. Dziadyk; M. Nickel; B. Esslinger; S. Hamilton; S. McKeen; M. Banga; T. Cartmell against
5	b. Informed by the above, that	That part 2 b be replaced as follows:	T. Cartmell	Vote on \$16M in

		Amendment 5	/ J. Dziadyk	
		That in the first bullet, "\$16M" be replaced with "\$0M"		
5.2	Re-direct savings realized partners within the human services / social safety net ecosystem with advice from the Community Safety Task Force;	Amendment to Amendment 5 That the third bullet be replaced as follows: Re-direct savings realized to fund supportive housing construction grants to end homelessness and to fund programs and partners within the community development/ human services / social safety net ecosystem with advice and budget recommendations from the Community Safety and Wellbeing Task Force;	D. Iveson / S. McKeen	Carried (11/2/0) M. Banga; T. Caterina against
5, as amended		Amendment 5, as amended: Prepare budget amendments, for Council's consideration, to Fall Supplemental Operating Budget Adjustments to: - Amend the EPS budget from 2021 levels by \$11M with reductions split over the 2021 and 2022 budget years; - Suspend the Edmonton Police Service Funding Formula policy C604 pending review and reframing as an Edmonton Community Safety and Wellbeing Funding Policy informed by the analysis directed above; - Re-direct savings realized to fund supportive housing construction grants to end homelessness and to fund programs and partners within the community development/		Carried (12/1/0) J. Dziadyk against

	human services / social safety net ecosystem with advice and budget recommendations from the Community Safety and Wellbeing Task Force; - Explore the creation of a joint dispatch Centre that includes mergers and amalgamations of all social service ecosystem partners to ensure the right services and units (ranging from fire to police to peace officers to EMS to crisis diversion or mental health teams) are being appropriately and efficiently dispatched to calls for service		
6	Invite a proposal from the EPC that considers amending the scope of this Commission to oversight of the public safety and human services ecosystem, including specifically financial oversight, to better achieve a balanced approach to community safety within Edmonton;	T. Cartmell / A. Knack	
6.1	Amendment to Amendment 6: Add "potentially the" between "safety and" and "human services ecosystem"	D. lveson / A. Knack	Carried (13/0/0)
6, as amended	That the following be added to part 4: Invite a proposal from the EPC that considers amending the scope of this Commission to responsibility for the public safety and potentially the human services ecosystem, including specifically financial		Carried (13/0/0)

	oversight, to better achieve a balanced approach to community safety within Edmonton		
7	That the following be added to part 3: Advocating for a mechanism that allows EPS to have the authority to provide a level of service based on high priority of community and low risk to harm for officers that thus allows members within the police service to be deployed without a firearm, with a different uniform or without a uniform	T. Cartmell / D. Iveson	Carried (13/0/0)
8	That the following be added to part 1: Engage external subject matter experts to bring a report summarizing an in-depth analysis of all monies spent within participating cities listed above in b) in the human services / social safety net ecosystem, including but not limited to police, COE, Fire, and other orders of government, charitable donations and fundraising proceeds, with a goal to leverage all expenditures into better system outcomes (and reduced demand for system intakes).	D. Iveson / A. Knack	Carried (13/0/0)
9	That the following be added to part 4: That Edmonton Police Commission work in cooperation with the public school boards and other private or charter schools who wish to participate to review the School	A. Paquette /A. Knack	Carried (13/0/0)

		Resource Officer Program and report back		
10		That the following be added to part 2: That Administration return with a report on equipment options for City of Edmonton Community Standards Officers, Municipal Enforcement Officers, Transit Peace Officer	A. Paquette / A. Knack	Carried (13/0/0)
11	2. That Administration: a. Return to Council in Third Quarter 2020 with a plan to create a Community Safety and Well-being Task Force and initiate an inclusive, co-creation process to develop recommendations for the future of community safety in Edmonton, including:	That part 2 a be replaced as follows: Return to Council in August 2020 with a bylaw and terms of reference to create a Community Safety and Well-being Task Force (Civic Agency) and initiate an inclusive, co-creation process to develop recommendations for the future of community safety and well-being in Edmonton, for recommendations to City Council in First Quarter 2021, including:	D. Iveson / S. McKeen	Carried (13/0/0)
12		That the following be added to part 4: That the Mayor write to the commission and ask for analysis on how things like uniform colour and design and vehicle livery and design can be adjusted to put forward a different face to the public, and how certain training and enforcement tactics can be adjusted to support greater professionalism in the service.	B. Henderson / M. Walters	Carried (12/1/0) T. Caterina against

13	That the following be added to part 2:	S. Mckeen /	Carried
	That Administration consult the Anti-Racism Advisory Committee and report back with recommendations on the following: 1) A review of budget, terms of reference and mandate for ARAC to confirm its advisory role to city council, on par with WAVE or the Edmonton Transit Advisory Board; 2) The inclusion of per-meeting honoraria for members of the Anti-Racism Advisory Committee (as well as other City boards and	M. Banga	(13/0/0)
	agencies); 3) A review of the current makeup of ARAC with the option to increase representation.		

SUBSEQUENT MOTIONS

Mover / Seconder	Motion	Vote
S. Hamilton/ D. Iveson (July 6, 2020 2:30 p.m.)	That Administration review the ConnectEdmonton Strategic goal of Healthy City and provide recommendations on revisions or clarity to make Edmonton the Safest City in Canada by 2030.	Carried (13/0/0)